



Reinforcing Public Financial Governance Through Accountability and Transparency

Maria Gratia Adi Ratnasari¹

¹ Universitas Diponegoro, Semarang, Indonesia

Abstract

Article history:

Received: August 11, 2023

Revised: September 21, 2023

Accepted: October 10, 2023

Published: December 30, 2023

Keywords:

Accountability,
Financial Reporting,
Government Accounting,
Public Finance,
Transparency.

Identifier:

Zera Open

Page: 165-183

<https://zeraopen.com/journal/ijpffp>

Accountability and transparency are two fundamental principles in the governance of public financial management. Governments bear the responsibility to manage public resources efficiently, openly, and responsibly. Public financial transparency enables citizens to access information related to budget management and financial performance outcomes, while accountability ensures that every use of public funds is accompanied by clear oversight mechanisms. This literature study aims to examine the implementation of these principles within the context of government financial reporting, with a particular focus on the effectiveness of applying accrual-based Government Accounting Standards. Through a comprehensive review of journal articles and research publications from the last five years, this study finds that the implementation of accountability and transparency plays a crucial role in strengthening public trust, improving fiscal efficiency, and preventing budget misuse. Nevertheless, challenges remain in understanding accounting standards, integrating information systems, and ensuring policy consistency across government entities. Strengthening institutional capacity and digital reporting systems is therefore essential for sustainable public financial governance.



1. Introduction

Public financial accountability and transparency are two fundamental principles that serve as the main foundation for the implementation of good governance. These two principles are closely linked in realizing the effective, efficient, and public-responsibility-oriented management of public resources. Accountability demands every government entity to provide a clear and open justification for the use of the state budget to the public, while transparency guarantees open access to all public financial processes and information as a means of supervision and policy evaluation. In the context of modern public financial management, open information and fiscal accountability are important elements for building public trust and the legitimacy of government institutions (Al-Hashimi, 2019).

Government financial reporting has a strategic function in supporting the implementation of both principles because, through financial reports, the government can convey relevant and reliable information regarding the financial position, performance, and effectiveness of public resource utilization. A high level of transparency in reporting allows the public and supervisory bodies to evaluate the effectiveness of fiscal policy, budgetary efficiency, and overall public administration performance. A number of studies indicate that the higher the level of transparency in public financial reports, the stronger public oversight of government performance, which ultimately has a positive impact on controlling corruption practices and increasing bureaucratic efficiency (Ismail et al., 2019).

Over the last five years, many studies have confirmed that the implementation of accrual-based accounting is a critical component in strengthening the transparency and accountability of public financial reporting. The accrual approach allows for the presentation of more comprehensive and realistic information about government assets, liabilities, and cash flows, thereby reflecting the country's financial condition more accurately and fairly (Putra & Sulistyowati, 2021). Thus, financial reporting not only serves as an administrative instrument but also as a strategic tool in supporting evidence-based policy making. On the other hand, advances in information technology have also contributed significantly to increasing public financial transparency through the digitalization of reporting systems and the development of open budget portals. Recent research confirms that the digitalization of financial reporting can expand the accessibility and reliability of public information, speed up the audit process, and improve the efficiency of annual reporting.

Innovations such as open budget portal and financial transparency platforms have become effective instruments in strengthening social control over public financial management (Rodriguez & Navarro, 2021). Nevertheless, the implementation of accountability and transparency principles still faces various structural and institutional challenges. Key obstacles that frequently arise include the low understanding of government officials regarding government accounting standards, limited technical training in preparing financial reports in accordance with international provisions, as well as differences in interpretation of regulations and weak internal control systems. Furthermore, resistance to public information

disclosure remains a significant inhibiting factor in efforts to realize transparent and accountable financial governance (Karunia et al., 2019).

The strengthening these two principles is a primary prerequisite for realizing a clean, integrity-driven government that is oriented toward optimal public service. Governments in various countries are now increasingly campaigning for accrual-based financial reporting reform and adopting the digitalization of public financial systems to enhance public trust and ensure long-term fiscal sustainability. With the implementation of consistent accounting standards, strong independent oversight, and active public participation in the social audit process, government financial reporting is expected to function as a main pillar in creating transparent, efficient, and accountable governance (Sarker et al., 2018).

2. Literature Review

2.1. Concept of Public Financial Accountability and Transparency

Accountability and public financial transparency are two fundamental concepts that are closely related in realizing good governance. Both principles play an important role in ensuring the use of public resources is efficient, effective, and justifiable to the public. Accountability reflects the obligation of government agencies to explain and account for performance results and the use of public funds openly, while transparency emphasizes the provision of accurate, relevant, and timely accessible fiscal and financial information to the public (Al-Hashimi, 2019). In the practice of modern government administration, public financial transparency becomes the main basis for preparing credible and informative financial reports.

This openness encourages increased social oversight of state financial management, while minimizing the potential for irregularities and corruption practices. According to Surjono (2022), the implementation of a reporting system based on accountability and transparency not only strengthens bureaucratic efficiency but also increases public trust in government institutions. In line with this view, Heald (2018) asserts that transparency serves as the main foundation for building legitimacy and public trust in the government. When the government openly presents financial reports and fiscal policies, the public has the opportunity to assess the performance and effectiveness of public financial management, which ultimately strengthens the principles of participation and democracy in integrity-driven governance.

2.2. Government Accounting Standards and Accrual-Based Accounting

Public financial reform has encouraged the application of accrual-based accounting in the government financial reporting system as an effort to enhance fiscal transparency and accountability. This approach allows for the presentation of more comprehensive and realistic information regarding the financial position of public entities, focusing not only on cash transactions but also covering assets, liabilities, and expenses incurred over a specific period. According to Putra and Sulistyowati (2021), the implementation of accrual-based accounting contributes significantly to improving the quality of government financial reports, while simplifying the audit process and evaluating fiscal performance more objectively and measurably. Furthermore, the application of government accounting standards requires consistency and uniformity in reporting policies across all public entities so

that the information produced is comparable and interpreted coherently across agencies.

However, research conducted by Jannah et al. (2022) indicates that differences in the level of understanding and technical competence in applying these standards remain major obstacles to their implementation. Many government entities have not fully grasped the principles of accrual-based revenue and expense recognition, so the financial reports generated do not fully represent the true economic condition. On the other hand, limitations in infrastructure, human resources, and technological support also influence the effectiveness of applying these accounting standards. Therefore, continuous training and professional assistance are needed for government officials to be able to prepare financial reports that comply with accrual principles and are aligned with applicable regulations and government accounting standards (Chohan, 2019).

2.3. Relationship between Accountability, Transparency, and Public Trust

Accountability and transparency play a fundamental role in shaping and maintaining public trust in the government. A number of studies confirm that openness in public financial reporting directly contributes to increasing governmental legitimacy and strengthening the relationship between the state and its citizens. Agostino et al. (2022), through their systematic review, found that transparency of public financial information serves as a key instrument in encouraging public participation and strengthening the mechanism of public oversight over fiscal policy. Furthermore, Paterson et al. (2019) highlights that transparency in public financial management is not only related to the technical

aspects of reporting but also reflects the government's political commitment to the values of openness, integrity, and public accountability. When financial reports are prepared transparently and audited independently, the public develops confidence that public funds are managed responsibly and directed towards the common good.

Conversely, Heald (2018) asserts that the level of public trust is an important indicator of the success of implementing fiscal accountability. The higher the public's trust in the integrity of government financial reports, the more effective the oversight system and public participation will be in the budgeting process and fiscal policy evaluation. Literature in the last five years indicates that the synergy between transparency, accountability, and public participation is a key element in strengthening public sector financial governance. For this reason, the government needs to strengthen institutional capacity, utilize digital technology in reporting, and ensure the independence of audit mechanisms to maintain the credibility of financial reports and increase public trust in the country's fiscal system.

3. Method

This research uses a literature study approach that focuses on the conceptual and empirical analysis of public financial accountability and transparency in government financial reporting. This approach was chosen because it is relevant for systematically identifying, reviewing, and synthesizing previous research findings to obtain a comprehensive understanding of the relationship between transparency, accountability, and the effectiveness of public sector financial governance. The first step in this literature study is the collection of secondary data sources. The author

used scientific journal articles, research reports, and academic publications published within the last five years. Data sources were taken from academic databases such as Google Scholar, Research Gate and Elsevier. The articles used were selected based on several inclusion criteria: (1) discussing financial accountability and transparency in the public sector, (2) being related to government financial reporting systems, and (3) focusing on the context of implementing accrual-based accounting or financial governance reform.

The second step is the content analysis process, where each article meeting the criteria is analyzed in depth to find patterns, similarities, and differences in previous research findings. This approach refers to a thematic model to identify the main dimensions of public accountability: financial report transparency, oversight effectiveness, and public trust in government performance. This analysis also considers the role of information technology and digitalization in increasing the openness of public financial reporting. The third step involves literature synthesis with the aim of integrating findings from various studies into a cohesive conceptual framework. This process is carried out by assessing the cause-and-effect relationship between variables that frequently appear in previous research, such as the influence of transparency on fiscal accountability, or the role of government accounting standards on the quality of public financial reports.

Furthermore, the data obtained is categorized into three main themes: (1) basic concepts of public accountability and transparency, (2) the application of accrual-based accounting standards in financial reporting, and (3) the impact of transparency on public trust and governmental integrity. The final result of this

method is a literature synthesis that provides an in-depth understanding of how the implementation of accountability and transparency principles can improve the efficiency and effectiveness of public sector financial governance globally

4. Results

The results of the literature review indicate that the implementation of accountability and transparency principles in public financial management has a significant impact on improving government performance and strengthening public trust in public institutions. Various studies over the last five years confirm that the openness of government financial information and the implementation of accrual-based reporting systems not only play a role in increasing fiscal efficiency but also in improving audit quality and strengthening the effectiveness of public oversight over state budget management. Public financial transparency is no longer viewed merely as an administrative obligation but as a strategic instrument for building good, integrity-driven governance oriented towards public interest. Research conducted by Al-Hashimi (2019) found that the open publication of financial reports through digital media contributes greatly to increased social control and the reduction of potential budget irregularities.

These findings indicate a positive relationship between the level of openness in financial reporting and the effectiveness of public oversight. Governments that actively present financial information through official websites or annual reports generally have higher levels of public trust and demonstrate more efficient fiscal performance. Furthermore, research by Jeriansyah and Mappanyukki (2020)

strengthens these findings by showing that accountability and transparency in regional financial management positively influence regional government performance. Financial reports that are complete, clear, and easily accessible to the public play an important role as both an internal and external control mechanism that encourages increased bureaucratic efficiency and the achievement of regional development targets. With increased transparency, the public can assess the extent to which the public budget is used for the common welfare, which ultimately strengthens political legitimacy and social trust in the government.

According to Adiputra et al. (2018), fiscal transparency has a direct impact on the effectiveness of public decision-making processes. In the context of government financial reporting, the openness of budget data plays a role in speeding up the oversight process, increasing accountability, and minimizing the potential for financial data manipulation. Countries that have implemented accrual-based government accounting systems are proven to have higher levels of fiscal accountability compared to countries still using cash-based systems. The implementation of the accrual system allows for the presentation of more comprehensive financial reports because it includes information on assets, liabilities, revenues, and expenses, thereby helping public management identify long-term fiscal risks and formulate more sustainable financial management strategies.

Paterson et al. (2019) research also confirms that the transparency of public financial reports not only strengthens fiscal efficiency but also contributes to national economic stability. In the context of developing countries, the implementation of budget transparency mechanisms is proven to help build investor

confidence, encourage public participation, and increase national economic competitiveness. The research also highlights the importance of implementing independent public audits as a key factor in maintaining the integrity of government financial reports, preventing political intervention, and strengthening the credibility of public institutions in the eyes of the public.

The aspect of digitalization of financial reporting systems is one of the important findings in recent literature. Digital transformation through the application of e-reporting and open financial data portals has proven capable of increasing reporting speed, expanding public access to information, and reducing administrative costs in the financial report preparation process. Melitski and Manoharan (2021) show that the use of information technology in government financial reporting systems encourages increased citizen engagement and expands the reach of public participation in fiscal oversight. Governments implementing digital reporting systems generally show significant improvements in reporting time efficiency and internal control effectiveness. In addition, digitalization also enables real-time transparency, which has a positive impact on increasing public trust in the effectiveness of state budget management.

The application of digital reporting technology reflects a form of modernization of public financial governance that is adaptive to the demands of the information age, where the public demands quick access, accurate data, and open audit mechanisms. Increased public financial transparency also has direct implications for the quality of fiscal decision-making. When financial information is presented openly and comprehensively, policymakers can perform more precise and

data-based analysis regarding resource allocation and budget policy priorities. Pamungkas et al. (2018) found that the implementation of accrual-based accounting contributes significantly to improving the quality of public decisions because this system provides more complete information regarding cash flow, assets, liabilities, and government expenses. These findings confirm that the accrual-based reporting system not only strengthens fiscal accountability but also improves the efficiency of long-term financial planning. Research conducted by Brusca et al. (2018) also highlights the importance of Popular Financial Reports (PFRs) as an effective communication medium between the government and the public.

PFRs function as an instrument for conveying financial information that is simpler, visual, and easier for the wider community to understand, including those without a technical background in accounting. By presenting data that is concise and transparent, these reports play a role in expanding public participation in the budget oversight process and increasing public understanding of fiscal policy (Bach, 2020). The results of this study show that presenting financial information in an easy-to-understand format contributes to increasing public fiscal literacy and strengthening the relationship between the government and citizens. Although the implementation of transparency and accountability principles shows many benefits, a number of studies also identify various challenges that need to be overcome in their implementation.

One of the main constraints lies in the limited competence of human resources in the field of government accounting. Some government entities still experience difficulty in understanding and applying accrual-based accounting

standards consistently. According to Karunia et al. (2019), lack of training, limitations in still-manual recording systems, and resistance to change are major inhibiting factors in realizing optimal public financial transparency. In addition, institutional challenges such as weak internal control systems, low utilization of information technology, and differences in interpretation of accounting regulations also slow down the process of implementing transparent and accountable governance principles. Furthermore, a number of studies emphasize that the effectiveness of public financial transparency is highly dependent on the level of political commitment and organizational culture within the bureaucracy.

In some cases, government openness is not always followed by significant changes in bureaucratic behavior. Without strong institutional support and independent oversight mechanisms, transparency efforts risk becoming mere administrative formalities that do not have a substantive impact on increasing public accountability. Therefore, an independent audit system, active participation of civil society, and strengthening the capacity of supervisory institutions are needed to ensure that the principles of accountability and transparency are truly implemented effectively in public financial management practices (Sarker et al., 2018). The literature findings also show that the relationship between financial transparency and public trust is reciprocal and mutually reinforcing.

The higher the level of openness of financial reports, the stronger the public's trust in the government. Conversely, increasing public trust encourages greater demands for state financial transparency and accountability. Thus, a positive, sustainable cycle is created between fiscal openness, public trust, and improved

performance of government institutions. Overall, the results of the literature synthesis indicate that the implementation of public financial transparency and accountability principles brings tangible benefits in strengthening fiscal efficiency, improving audit quality, expanding public oversight, and building public trust in the government.

The reform of accrual-based financial reporting systems, the digitalization of reporting, and active public participation in the budget oversight process are determining factors in realizing transparent, efficient, and integrity-driven governance. However, the successful implementation of these two principles highly depends on consistent political commitment support, increased capacity of government officials, and strengthening of independent audit systems so that the principles of accountability and transparency do not only become administrative norms but are also genuinely realized in the practice of modern, professional public financial management that is oriented towards public interest.

5. Discussion

The results of the literature review indicate that the implementation of public financial accountability and transparency principles serves as the main foundation for strengthening the effectiveness of modern governance. A number of studies over the last five years highlight three interconnected important dimensions: the relationship between transparency and public trust, challenges in implementing accrual-based reporting, and the strategic role of information technology in strengthening fiscal transparency. Public financial transparency has a direct

correlation with the level of public trust in the government, where the openness of information regarding budget policies and financial reports provides space for the public to assess the extent to which public funds are managed efficiently, responsibly, and are oriented towards development interests. Adiputra et al. (2018) assert that fiscal transparency not only increases public trust but also strengthens the institutional legitimacy of the government.

The openness of financial data creates a broader mechanism for public participation in the process of policy oversight and evaluation, thereby strengthening the relationship between the government and the public as stakeholders. This is in line with the findings of Jeriansyah and Mappanyukki (2020), who prove that the transparency and accountability of regional finance positively influence the performance of public officials and improve the quality of service to the community. Governments that implement transparent and easily accessible financial reporting systems generally show an increase in bureaucratic efficiency and improvement in public budget management.

Nevertheless, the implementation of accrual-based accounting in the public sector still faces a number of substantive constraints. The study by Pamungkas et al. (2018) shows that most government entities experience difficulty in understanding and applying the accrual principle, especially in the consistent recognition of assets, liabilities, and revenues. These obstacles are exacerbated by the limited capacity of human resources, weak recording systems, and a lack of adequate training for public financial managers. For this reason, a long-term strategy is needed that focuses on increasing technical competence through intensive training, optimizing information

technology, and strengthening internal control systems so that the implementation of accrual-based accounting can run effectively and sustainably. Furthermore, advances in information technology are a key catalyst in strengthening public financial transparency and accountability. Sarker et al. (2018) assert that the digitalization of financial reporting through open government data and online reporting systems can accelerate information distribution, expand public access to fiscal data, and increase community participation in budget oversight.

The utilization of digital technology enables a more efficient, transparent, and real-time auditable reporting process, thereby reducing the risk of data manipulation and speeding up the financial audit process. In this context, the integration of transparency, accountability, and technological innovation is a fundamental prerequisite for the realization of integrity-driven public financial governance. The government needs to strengthen the regulatory framework, ensure the implementation of credible independent audits, and build collaboration between the public sector and civil society. This collaborative approach is believed to be able to realize an open, efficient, and sustainably accountable public financial management system, while strengthening public trust in government institutions in the digital era that increasingly demands transparency and integrity in every aspect of fiscal management.

6. Conclusion

Based on the results of the literature review, it can be concluded that public financial accountability and transparency are two key elements in realizing good and

integrity-driven governance. Transparency allows the public to gain access to financial information openly, while accountability ensures that every use of public funds can be accounted for professionally and ethically. These two principles not only strengthen institutional legitimacy but also play an important role in increasing fiscal efficiency, preventing corruption, and building public trust in the government. The implementation of accrual-based accounting is proven to contribute significantly to improving the quality of public financial reports. This system provides a more comprehensive picture of government assets, liabilities, and financial performance.

However, the effectiveness of its implementation still faces challenges in the form of limited human resource competence and weak internal control systems. In addition, the utilization of information technology, especially the digitalization of financial reporting, is a strategic step in strengthening fiscal transparency. Open government data systems and e-reporting have opened up opportunities for the public to actively participate in public financial oversight. Thus, collaboration between the government, supervisory institutions, and civil society is needed so that the principles of transparency and accountability can be realized sustainably. Public financial reform supported by political commitment, institutional capacity, and digital innovation is the main foundation for creating a transparent, efficient, and accountable government.

References

- Adiputra, I. M. P., Utama, S., & Rossieta, H. (2018). Transparency of local government in Indonesia. *Asian Journal of Accounting Research*, 3(1), 123-138.
- Agostino, D., Saliterer, I., & Steccolini, I. (2022). Digitalization, accounting and accountability: A literature review and reflections on future research in public services. *Financial Accountability & Management*, 38(2), 152-176.
- Al-Hashimi, A. (2019). Transparency of government financial reporting: A case study of local government financial reporting in Iraq. *International Journal of Innovation, Creativity and Change*, 10(6), 372-393.
- Bach, S. (2020). Fiscal councils' impact on promoting transparency and accountability in public finance management. *Public Sector Economics*, 44(3), 355-384.
- Brusca, I., Manes Rossi, F., & Aversano, N. (2018). Accountability and transparency to fight against corruption: an international comparative analysis. *Journal of Comparative Policy Analysis: Research and Practice*, 20(5), 486-504.
- Chohan, U. W. (2019). *Public value theory and budgeting: International perspectives* (1st ed.). London: Routledge
- Heald, D. (2018). Transparency-generated trust: The problematic theorization of public audit. *Financial Accountability & Management*, 34(4), 317-335.
- Jeriansyah, W., & Mappanyukki, R. (2020). The effect of accountability and transparency of regional financial management on local government performance. *International Journal of Asian Social Science*, 10(12), 721-729.

- Karunia, A. P., Payamta, P., & Sutaryo, S. (2019). The Implementation of Accrual-based Accounting in Indonesian Government: Has Local Government Financial Statement Quality Improved?. *Journal of Accounting and Investment*, 26-43.
- Pamungkas, B., Flassy, D. A., Yudanto, S., Rachman, H. A., Rahayu, S., Komarudin, S., & Setijono, H. (2018). Accrual-based accounting implementation in Indonesian's local governments compared to other countries' experiences. *Man in India*, 98(1), 1-23.
- Paterson, A. S., Changwony, F., & Miller, P. B. (2019). Accounting control, governance and anti-corruption initiatives in public sector organisations. *The British Accounting Review*, 51(5), 100844.
- Putra, D. M., & Sulistyowati, W. A. (2021). Measuring Impact of the Accrual Accounting Implementation on Fiscal Transparency Quality: A Mix Method Study in Indonesia. *Journal of Accounting and Investment*, 22(3), 460-481.
- Sarker, M. N. I., Wu, M., & Hossin, M. A. (2018, May). *Smart governance through bigdata: Digital transformation of public agencies*. Chengdu: In 2018 international conference on artificial intelligence and big data (ICAIBD) (pp. 62-70). IEEE.
- Surjono, W. (2022). Strengthening Transparency and Accountability as an Effort to Prevent Deviations in the Public and Private Sectors. *Atestasi: Jurnal Ilmiah Akuntansi*, 5(2), 861-873.